REPORT OF THE AUDIT OF THE FORMER LARUE COUNTY SHERIFF

For The Period January 1, 2002 Through January 5, 2003



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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE FORMER LARUE COUNTY SHERIFF

For The Period January 1, 2002 Through January 5, 2003

The Auditor of Public Accounts has completed the former LaRue County Sheriff's audit for the period January 1, 2002 through January 5, 2003. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

Excess fees increased by \$14,928 from the prior year, resulting in excess fees of \$37,244 as of January 5, 2003. Revenues decreased by \$1,081 from the prior year and disbursements decreased by \$16,009.

Deposits:

The former Sheriff's deposits were insured and collateralized by bank securities or bonds.

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To the People of Kentucky
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Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Tommy Turner, LaRue County Judge/Executive
Honorable Merle L. Edlin, Former LaRue County Sheriff
Honorable Bobby Shoffner, LaRue County Sheriff
Members of the LaRue County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the former County Sheriff of LaRue County, Kentucky, for the period January 1, 2002 through January 5, 2003. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the former County Sheriff's office prepared the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the former County Sheriff for the period January 1, 2002 through January 5, 2003, in conformity with the modified cash basis of accounting.



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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 19, 2003, on our consideration of the former County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - May 19, 2003

LARUE COUNTY MERLE L. EDLIN, FORMER COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

For The Period January 1, 2002 Through January 5, 2003

Receipts

State Fees For Services: Finance and Administration Cabinet	\$	14,700		
Fugitive Claims	φ	3,336	\$	18,036
rughive Claims		3,330	Ψ	10,030
Circuit Court Clerk:				
Sheriff Security Service	\$	2,505		
Fines and Fees Collected		4,879		7,384
Fiscal Court				24,114
County Clerk - Delinquent Taxes				1,088
Commission On Taxes Collected	\$	133,511		
11% Penalty and Advertising Costs		17,435		
Bank Franchise Commissions		1,936		152,882
Fees Collected For Services:				
Auto Inspections	\$	4,575		
Accident and Police Reports	Ψ	266		
Serving Papers		11,957		
Carrying Concealed Deadly Weapons Permits		4,140		20,938
Other:				
Transporting Prisoners	\$	555		
Tax Settlement	,	2,386		
Reimbursements		379		
Transfer From K-9 Dog Fund		755		
Photos		55		
Transfer From Drug Seizure Fund		8,169		
Sale of Van		1,000		
Miscellaneous		901		14,200
Borrowed Money:				
State Advancement				65,933
Total Receipts			\$	304,575

LARUE COUNTY MERLE L. EDLIN, FORMER COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Period January 1, 2002 Through January 5, 2003 (Continued)

Disbursements

Operating Disbursements and Capital Outlay:

Personnel Services-		
Deputies' Salaries	\$ 85,126	
Other Salaries	17,589	
Contracted Services-		
Advertising	183	
Vehicle Maintenance and Repairs	3,479	
Materials and Supplies-		
Office Materials and Supplies	1,592	
Uniforms	41	
Equipment	612	
Other Charges-		
Carrying Concealed Deadly Weapons Permits	2,395	
Bond	102	
Crime Prevention	40	
Dues	372	
Training	316	
K-9 Expenses	840	
Lease and Rental Equipment	16,858	
Out-of-State Fugitives	1,689	
Prisoner Transport	78	
Purchase of Van	1,000	
Capital Outlay-		
Vehicle Lease Payments	6,827	\$ 139,139
Debt Service:		
State Advancement		65,933
Total Disbursements		\$ 205,072
Net Receipts		\$ 99,503
Less: Statutory Maximum		 62,259
Excess Fees Due to County		\$ 37,244
Payment to County Treasurer - March 22, 2003		37,244
Balance Due at Completion of Audit		\$ 0

The accompanying notes are an integral part of the financial statement.

LARUE COUNTY NOTES TO FINANCIAL STATEMENT

January 5, 2003

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at January 5, 2003.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent for the first six months of the year and 6.34 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent.

LARUE COUNTY NOTES TO FINANCIAL STATEMENT January 5, 2003 (Continued)

Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

Note 3. Deposits

The former Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of January 5, 2003, the former Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the former Sheriff's agent in the former Sheriff's name, or provided surety bond which named the former Sheriff as beneficiary/obligee on the bond.

Note 4. Capital Lease Agreement

On November 1, 1999, the LaRue County Fiscal Court entered into a lease-purchase agreement with the Kentucky Association of Counties Leasing Trust (KACoLT) for the funding of two Sheriff's vehicles, in the amount of \$43,162 at 3.72 percent interest for a period of five years, with principal and interest paid monthly. The LaRue County Sheriff's office made the payments from its revenues. Future principal and interest requirements are:

Calendar Year	Scheduled Interest		Scheduled Principal	
2003 2004	\$	711 31	\$	8,843 771
Totals	\$	742	\$	9,614

LARUE COUNTY NOTES TO FINANCIAL STATEMENT January 5, 2003 (Continued)

Note 5. Drug Seizure Fund

The former Sheriff maintained a Drug Seizure Fund. The balance at January 1, 2002 was \$9,744. The former Sheriff received \$425, expended \$2,000, and transferred \$8,169 into his official fee account. The bank account was closed during 2002.

Note 5. K-9 Dog Fund

The former Sheriff maintained a K-9 Dog Fund. The balance at January 1, 2002 was \$951. The former Sheriff had no receipts, expended \$196, and transferred \$755 into his official fee account. The bank account was closed during 2002.

Note 7. Shop With A Cop Fund

The former Sheriff maintained a Shop With A Cop Fund. The balance at January 1, 2002 was \$1,038. The former Sheriff received \$3,035 and expended \$4,073 during 2002. The bank account was closed during 2002.



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the former LaRue County Sheriff for the period January 1, 2002 through January 5, 2003, and have issued our report thereon dated May 19, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the former LaRue County Sheriff's financial statement for the period January 1, 2002 through January 5, 2003, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the former LaRue County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting.



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting (Continued)

Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - May 19, 2003